COMMONWEALTH of VIRGINIA

Commonwealth Transportation Board

W. Sheppard Miller, III
Chairperson

1401 East Broad Street
Richmond, Virginia 23219

(804) 482-5818
Fax: (804) 786-2940

Agenda item # 1

RESOLUTION
OF THE
COMMONWEALTH TRANSPORTATION BOARD

March 18, 2025

MOTION

Made By: Mr. Lawson, **Seconded By**: Mr. Laird

Action: Motion Carried

Title: Location Approval for the Redbud Road (Route 661) Relocation
Frederick County

WHEREAS, State Highway Project 0661-034-801 (UPC 101435) will relocate Redbud Road (Route 661) to a new alignment. The relocated road will be named Norman Drive (the "Project") and will be on a new alignment from the Redbud Road/Milburn Road intersection to approximately 2,000-feet to the north to tie in with Snowden Bridge Boulevard. The project is being developed in preparation for future interchange modifications at Interstate 81, Exit 317, at Route 11 (Martinsburg Pike) in Frederick County.

WHEREAS, in accordance with Va. Code § 33.2-208 and the policies and regulations of the Commonwealth Transportation Board (CTB), including 24 VAC 30-380-10, a combined location and design public hearing (the "Hearing") was held in Frederick County, Virginia, on October 2, 2024, at Millbrook High School, 251 First Woods Drive, in the City of Winchester, for the purpose of considering the location of the Project, as shown on Attachment A; and

WHEREAS, proper notice of the Hearing and the proposed Project were given in advance, and all those present were given a full opportunity to express their opinions and recommendations on the Project, and their statements have been duly recorded; and

WHEREAS, the economic, social and environmental effects of the Project have been examined and given proper consideration and this evidence, along with all other relevant evidence has been carefully reviewed; and

WHEREAS, the Virginia Department of Transportation's Staunton District Environmental Office has performed environmental reviews and coordination to obtain information about environmental resources in the project vicinity; to provide natural and historic resource agencies an opportunity to review and comment on the project during its development; and to identify opportunities for avoidance, minimization and mitigation of potential environmental impacts; and

WHEREAS, the Project is not programmed with any federal funding and is therefore exempt from the National Environmental Policy Act; and

WHEREAS, the County Administrator for Frederick County provided a letter of support on February 10, 2025; and

WHEREAS, review of all data resulted in VDOT's recommendation that the location of the Project as presented at the Hearing be approved.

NOW, THEREFORE, BE IT RESOLVED, that, in accordance with Va. Code § 33.2-208, the CTB hereby approves the location of the Project as proposed and presented at the October 2, 2024, Hearing.

####

Commonwealth Transportation Board (CTB) Decision Brief
Location Approval
Redbud Road (Route 661) Roadway Relocation Project
Frederick County

Issue: Under Va. Code § 33.2-208, the CTB is required to locate and establish the routes to be followed by the highways comprising the systems of state highways.

Facts:

- The purpose of the Project is to relocate Redbud Road (Route 661) to a new alignment. The relocated road will be named Norman Drive (the "Project") and will be on a new alignment from the Redbud Road/Milburn Road intersection to approximately 2,000 feet to the north to tie in with Snowden Bridge Boulevard. The project is being developed in preparation for future interchange modifications at Interstate 81, Exit 317, at Route 11 (Martinsburg Pike) in Frederick County.
- In accordance with Va. Code § 33.2-208 and the policies and regulations of the CTB, including 24 VAC 30-380-10, a combined location and design public hearing was held in Frederick County, Virginia, on October 2, 2024, at Millbrook High School, 251 First Woods Drive, in the City of Winchester, for the purpose of considering the location of the Project, as shown on Attachment A.
- Virginia Department of Transportation's Staunton District Environmental Office has performed environmental reviews and coordination to obtain information about environmental resources in the project vicinity; to provide natural and historic resource agencies an opportunity to review and comment on the project during its development; and to identify opportunities for avoidance, minimization and mitigation of potential environmental impacts. The Project is not programmed with any federal funding and is therefore exempt from the National Environmental Policy Act.
- On February 10, 2025, the Frederick County Administrator provided a letter of support for the proposed alignment location of Route 661 (Redbud Road) Roadway Relocation Project proposed and presented at the public hearing. See attached

Recommendations: The Virginia Department of Transportation recommends approval of the proposed alignment for the location of the Project as proposed and presented at the Location Public Hearing and shown on the attached exhibit.

Action Required by CTB: Section § 33.2-208 of the *Code of Virginia*, requires the majority vote of the CTB to locate and establish the routes to be followed by the roads comprising systems of state highways between points designated in the establishment of such systems.

Result, if Approved: If approved by the CTB, the Project will move forward to the design phase.

Options: Approve, Deny or Defer

Public Comments/Reaction: Frederick County held a Location and Design Public Hearing on October 2, 2024. Citizens were able to view displays and plan sets, provide written comments, and submitted emails with comments.

Twenty-one (21) citizens attended the Public Hearing. Four (4) written comment sheets and two (2) emails were received for the record. Two (2) comments supported the project as presented, one (1) supported the project with modification and one (1) unresponsive regarding support or opposition for the project.

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COMMONWEALTH of VIRGINIA

DEPARTMENT OF TRANSPORTATION

Stephen C. Brich, P.E.
Commissioner

1401 East Broad Street
Richmond, Virginia 23219

(804) 786-2701
Fax: (804) 786-2940

March 1, 2025

The Honorable W. Sheppard Miller, III
The Honorable E. Scott Kasprowicz
The Honorable Raymond D. Smoot, Jr.
The Honorable Frederick T. Stant, III
The Honorable Tom Fowlkes
The Honorable Wayne Coleman
The Honorable H. Randolph Laird
The Honorable Thomas Moore Lawson
The Honorable Darrell R. Byers
The Honorable Laura A. Sellers
The Honorable J. Rex Davis
The Honorable Linda Green
The Honorable D.J. Gribbin
The Honorable Becky Norton Dunlop
The Honorable John P Good, Jr.
The Honorable Stephen C. Brich, P. E.
The Honorable Tiffany Robinson

Subject: Location Approval for the Redbud Road Relocation in Frederick County

Dear Commonwealth Transportation Board Members:

The Department has initiated the above request for Location Approval for your consideration. The proposed Location Approval on State Highway Project 0661-034-801 has been recommended for approval by the Department's staff.

I have reviewed the staff's recommendations and determined that this request should be considered by the Board.

Sincerely,

Bart Thrasher

Barton A. Thrasher, P.E.
Chief Engineer

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COUNTY of FREDERICK

Michael Bollhoefer
County Administrator

540/665-6382
Fax: 540/667-0370
E-mail: michael.bollhoefer@fcva.us

February 10, 2025

Todd Stevens, P.E.
VDOT Staunton District Engineer
811 Commerce Rd
Staunton, VA 24401

Dear Mr. Stevens

With this letter, I confirm that Frederick County remains supportive of the Redbud Road realignment project (UPC 101435) and the alignment provided at the Location and Design Public Hearing. Please advise if we can be of any further assistance as you work to move forward with this necessary project.

Yours truly,

Michael Bollhoefer
Frederick County Administrator

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Virginia Department of Transportation

PLAN VIEW: OVERVIEW

RELOCATE ROUTE 661 (REDBUD ROAD)

ATTACHMENT A



Project Location



Frederick County, VA

North Arrow & Scale



SCALE
0 100' 200' 300' 400'

Legend

- Proposed Road
- Limits of Cut/Fill
- Existing Road to be Demolished
- Stormwater Management Basin
- Signal
- Existing Right of Way
- Proposed Right of Way Line
- Proposed Temp. Construction Easement

Contact Information

Chris Colson, P.E.
Project Manager
Virginia Department of Transportation
811 Commerce Road
Staunton VA 24401

Comments may also be sent to:
christopher.colson@VDOT.Virginia.gov

Relocate Route 661 (Redbud Road)
Frederick County, Virginia

State Project Number: 0631-034-801
UPC 101435

These plans are unfinished and unapproved and are not to be used for any type of construction or the acquisition of right of way. Additional easements for utility relocations may be required beyond the proposed right-of-ways shown on these plans.

Imagery Courtesy of the Commonwealth of Virginia copyright 2024.

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CTB LOCATION AND DESIGN PUBLIC HEARING SUMMARY

Redbud Road Relocation Frederick County

State Project: 0661-034-801, M501, P101, R201
UPC: 101435
Federal Project: N/A
Fr: 0.47-mile south of Route 11
To: Intersection with Route 883 (Snowden Bridge Boulevard)
Project Length: 0.5-mile long

PROJECT SCHEDULE –

Design Approval: Summer 2025
Begin Right of Way / Utility Relocation: Summer 2025
Advertise for Construction: Late 2025

PROJECT PURPOSE - The project will relocate a portion of Route 661 (Redbud Road) in preparation for future interchange modifications at Interstate 81, exit 317 at Route 11 (Martinsburg Pike) in Frederick County. The relocated road will be named Norman Drive and will be on a new alignment from the Redbud Road / Milburn Road intersection to approximately 2,000-feet to the north to tie in with Snowden Bridge Boulevard. The design will include the following major design features:

- Two 12-foot travel lanes in each direction with 4-foot paved shoulders in the typical roadway section
- A new T-intersection at existing Milburn Road
- A new cul-de-sac on the western end of existing Redbud Road approximately 0.33 miles south of Martinsburg Pike that will eliminate the existing Redbud Road intersection with Route 11
- Stormwater management facilities

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TYPICAL SECTIONS –

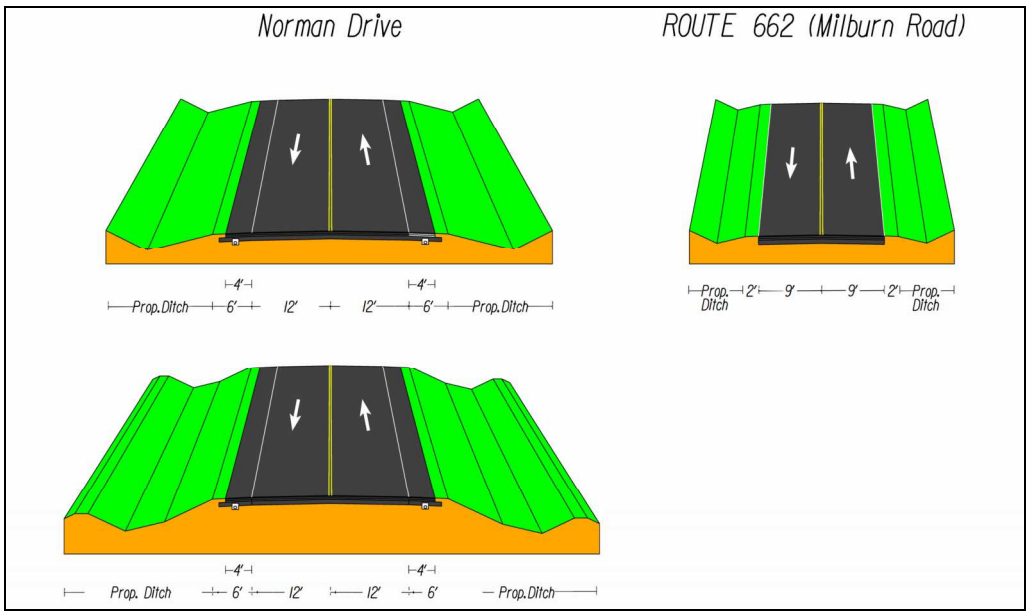


Figure 1 - Typical Sections - Public Hearing Display

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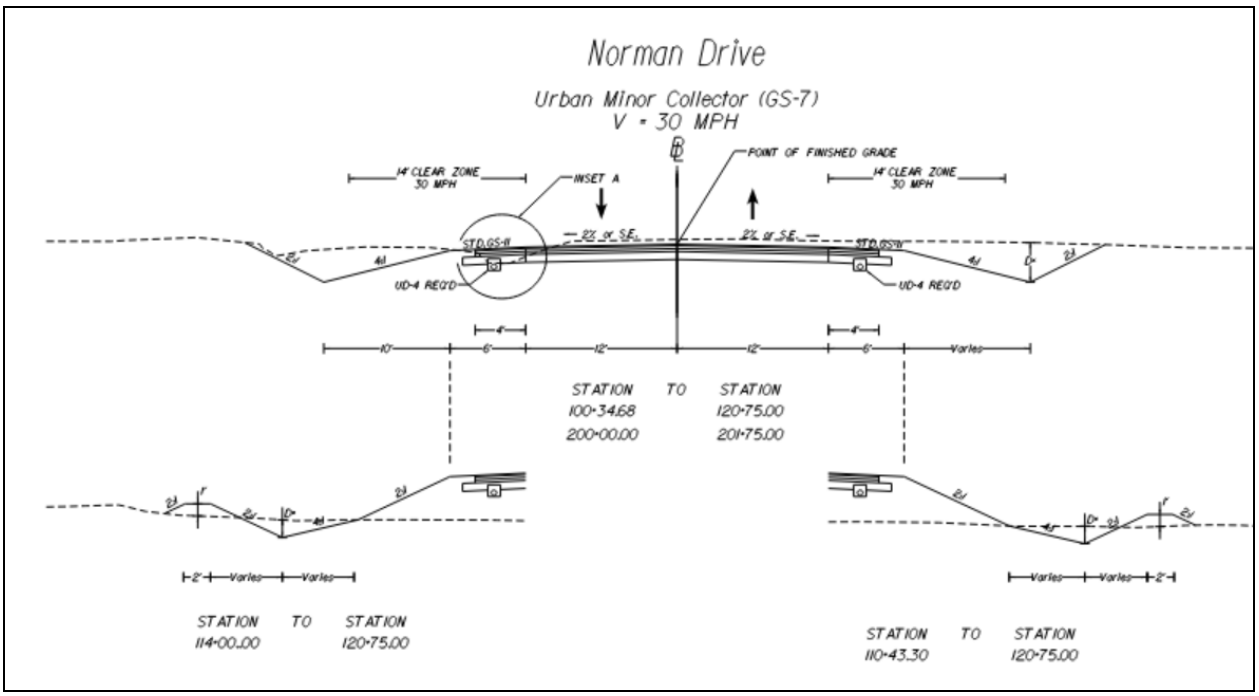


Figure 2 - Typical Sections - Plan Set - Norman Drive

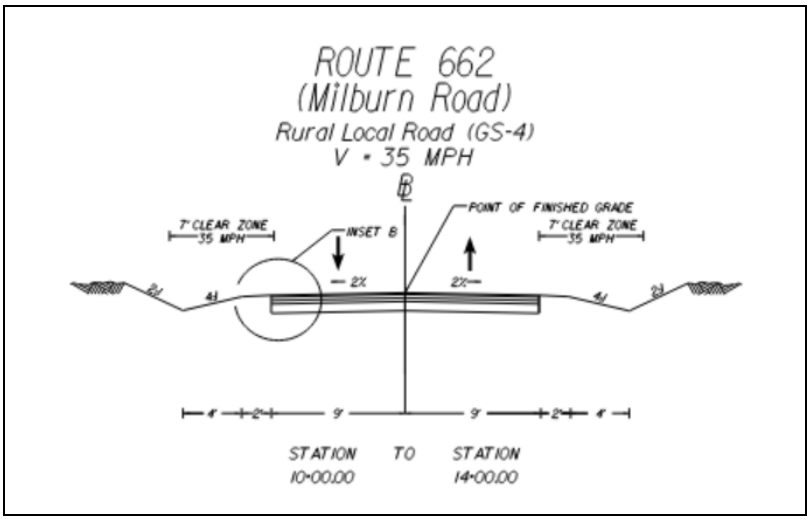


Figure 3 - Typical Section - Plan Set - Milburn Road

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PUBLIC HEARING –
Type – Location and Design
Date – Wednesday, October 2, 2024
Time – 4 - 6 p.m.
Location – Millbrook High School, Library, 251 First Woods Drive, Winchester, VA 22603

ATTENDANCE – Twenty-one (21) people

COMMENTS RECEIVED – Four (4) written comment sheets and two (2) emails were received for the record. Two (2) comments supported the project as presented, one (1) supported the project with modification and one (1) unresponsive regarding support or opposition for the project.

ENVIRONMENTAL DATA – VDOT's Staunton District Environmental Office has performed environmental reviews and coordination to obtain information about environmental resources in the project vicinity; to provide natural and historic resource agencies an opportunity to review and comment on the project during its development; and to identify opportunities for avoidance, minimization and mitigation of potential environmental impacts.

The project will continue to be coordinated with the appropriate federal, state, and local agencies as part of environmental review and approval processes required throughout project development and construction. All required environmental clearances and permits will be obtained prior to commencement of construction. Strict compliance with all environmental conditions and commitments resulting from regulatory approvals, and implementation of VDOT's specifications and standard best management practices will protect the environment during construction.

ESTIMATED COST

Preliminary Engineering	$1,100,000
Right-of-Way and Utilities	$ 829,981
Construction	$5,703,144
Total Estimated Cost	$7,633,125

ADVERTISEMENT – Construction is anticipated to begin in Late 2025

RIGHT OF WAY – The construction of the project will not require the displacement of any families, businesses or non-profit organizations.

As we further develop and finalize the development of this project, additional easements for utility relocation may be required beyond the proposed right of way shown on the public hearing

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plans. The property owners will be informed of the exact location of the easements during the right of way acquisition process and prior to construction.

TRAFFIC DATA – In 2024 Route 661 (Redbud Road) had an average daily traffic count of 3,900 vehicles per day. By the design year 2048 the estimated average daily traffic volume will be 8,018 vehicles per day.

STAFF RECOMMENDS – Approval of the proposed alignment as the location of Route 661 (Redbud Road) Roadway Relocation Project proposed and presented at the public hearing.